

Consultation on Home Education Guidelines

Consultation Response Form

The closing date for this consultation is: 31 July 2007

Your comments must reach us by that date.

department for

education and skills

creating opportunity, releasing potential, achieving excellence

THIS FORM IS NOT INTERACTIVE. If you wish to respond electronically please use the online or offline response facility available on the Department for Education and Skills e-consultation website (http://www.dfes.gov.uk/consultations).

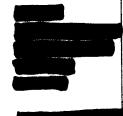
The information you provide in your response will be subject to the Freedom of Information Act 2000 and Environmental Information Regulations, which allow public access to information held by the Department. This does not necessarily mean that your response can be made available to the public as there are exemptions relating to information provided in confidence and information to which the Data Protection Act 1998 applies. You may request confidentiality by ticking the box provided, but you should note that neither this, nor an automatically-generated e-mail confidentiality statement, will necessarily exclude the public right of access.

Please tick if you want us to keep your response confidential.

Name

Organisation (if applicable) Sheffield CYPD

Address:



If your enquiry is related to the policy content of the consultation you can contact Elaine Haste on:

Telephone: 0870 000 2288

e-mail: elaine.haste@dfes.gsi.gov.uk

If you have a query relating to the consultation process you can contact the Consultation Unit on:

Telephone: 01928 794888

Fax: 01928 794 113

e-mail: consultation.unit@dfes.gsi.gov.uk

Which of the following best describes you:

	in direct		
Please Spec	ify:	Discotoreto) _ Local Authority
Please Speci Sheffield LA Officer	ify: (Children and Young Pe	ople's Directorate) – Local Authority
Sheffield LA	ify: (Childre n and Young Pe	ople's Directorate) – Local Authority
Sheffield LA	fy: (Children and Young Pe	ople's Directorate) – Local Authority

3 Do you agree that the description of local authorities' responsibilities (paragraphs 2.5-2.11) is accurate and helpful?



Comments:

Accurate – yes. Generally helpful? Helpful in clarifying and confirming the legal position but it needs to be appreciated that if LAs were not proactive in seeking to engage with parents of children being educated at home there may be a number of children for whom no "efficient", "suitable" and "full time" education would be provided.

2.8 States that 'If such a concern were to be raised' the LA could ask a parent as to what education they are providing. What do you understand and envisage "concern" being interpreted as. How do you envisage that such a concern be raised other than a school informing us that a parent has informed them that they intend to home educate, a parent informing us themselves that they are home educating, or a member of the public informing us that a family are not sending their children to school and we as a local authority are not aware of the provision they are delivering. We can only be satisfied that the parent is providing a suitable education if we ask questions, but the guidance states we can only ask for information if we have a concern. If a parent declines, where then? Unless we can evidence a reason for concern.

4 Do you agree that the section on contact with the local authority (paragraphs 3.4-3.7) is accurate and helpful?



Comments:

The section is generally helpful although there are issues regarding the reference, in Para 3.4, to a "risk based approach" and to "taking into consideration the individual and community's circumstances". How should a LA calculate risk? What criteria should be used? How can risk be calculated if there is no means of identifying it other than by information the LA receives from other services and agencies? Is there an implication by referring to a "community's circumstances" that some communities are at risk or more likely to be at risk? If so, what types of risk are being considered? What criteria should be utilised? Is it being implied that LAs have greater "authority" to seek contact with parents/carers who live in areas with certain socio-economic characteristics?

3.5 "If information exists". Please provide examples of what this might mean in practice.

5 Do you agree that the section on providing 3.11-3.14) – and in particular, the character is accurate and helpful?	g a full-time education (paragraphs istics of provision (paragraph 3.13) –
Comments:	
At the centre of all that is done, is the child Matters should be the focus of the assess being met. • Are they healthy • Safe • Enjoying and achieving • Making a positive contribution • Able to achieve economic w	ment in whether a child's needs are
6 Do you agree that the section on develop	ing relationships (section 4) is useful?
Comments: Generally No. Once again the issue is raised for LAs of How do LAs safeguard children's learning parents to engage with them? The guidance does not allow LA's to be p	at home if LAs are not allowed by
	·

The second second second

8 Please use this space for any other comments you wish to make about the guidelines

Comments:

3.15 should be 'Children with additional needs'

also the last sentence states that a LA must ensure that the parents can make suitable provision. How can we if we do not have the right of access and contact?

There is no reference the LDD or tie in with this guidance.

In our opinion LAC should not be home educated as they are the responsibility of the LA as corporate parent.

ECM 5 outcomes should be the theme throughout all provision and the assessments/ reviews/ support meetings should consider them. LA monitoring protocols/ processes should look at reasonable programs being delivered across all outcome areas.

Thank you for taking the time to let us have your views. We do not intend to acknowledge individual responses unless you place an 'X' in the box below.

Please acknowledge this reply X

Here at the Department for Education and \$kills we carry out our research on many different topics and consultations. As your views are valuable to us, would it be alright if we were to contact you again from time to time either for research or to send through consultation documents?

All UK national public consultations are required to conform to the following standards:

- 1. Consult widely throughout the process, allowing a minimum of 12 weeks for written consultation at least once during the development of the policy.
- 2. Be clear about what your proposals are, who may be affected, what questions are being asked and the timescale for responses.
- 3. Ensure that your consultation is clear, concise and widely accessible.
- 4. Give feedback regarding the responses received and how the consultation process influenced the policy.
- 5. Monitor your department's effectiveness at consultation, including through the use of a designated consultation co-ordinator.
- 6. Ensure your consultation follows better regulation best practice, including carrying out a Regulatory Impact Assessment if appropriate.

Further information on the Code of Practice can be accessed through the Cabinet Office Website: http://www.cabinetoffice.gov.uk/regulation/consultation-guidance/content/introduction/index.asp

Thank you for taking time to respond to this consultation.

Completed questionnaires and other responses should be sent to the address shown below by 31 July 2007.



e-consultation

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Home / Consultation on Home Education Guidelines... / Analysis / Response Edit

Consultation on Home Education Guidelines

Consultations Consultation Home Manual Response Entry Analysis Campaigns Acknowledgements System Tools

response edit

This screen displays the contents of an individual response, including the respondent's personal details and their answers to the questionnaire. You can JUMP to another response by supplying an appropriate reponse number, or move to the NEXT or PREVIOUS response. The response number is the number automatically assigned to the response when it was submitted by the respondent. It is equivalent to the Consultation Unit's traditional Reference Number. It is assigned to each response and remains unique. Where a response has been deleted from the system, the reason is displayed in place of the response.

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Entire Response	- Bedfordshire County Council	
Personal Details		ldentifier: 455
Response Type	Paper C Email	
Title:		
First Name:		
Last Name:		
Email:		
Organisation:	Bedfordshire County Council	
Address:		
		_
Response on behalf of an organisation:	C Yes 6 No	

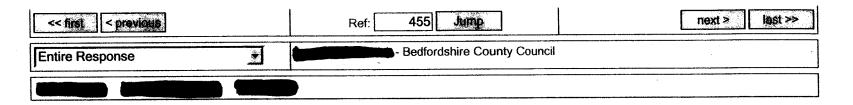
Campaign:	Not Part of Campaign
Confidential Response:	C Yes 6 No
Future Contact:	C Yes • No
Acknowledge Response:	€ Yes C No
Acknowledgements:	Acknowledgement email *
Inform when published:	C Yes • No
Key Response:	
Respondent Information Questions	ldentifier: 455
Which of the following best describes you:	
	← Home educator
	C Organisation representing home educators
	C Young person who is/was home educated
	C Other (please specify)
Please specify:	Adviser for Elective Home Education
Consultation Questions	Identifier: 455
1 Do you agree that it is helpful for the DfES	to issue guidelines to local authorities?
	• Yes
	C No
	C Not Sure
	C No Response
Key Indicators:	

New Key Indicator(s):	
Text for Report:	
•	
2 Do you agree that the description of the law	(paragraphs 2.1-2.3) relating to elective home education is accurate and clear?
	C Yes
	C No
	C No Response
Key Indicators:	
New Key Indicator(s):	
Text for Report:	
3 Do you agree that the description of local a	uthorities' responsibilities (paragraphs 2.5-2.11) is accurate and helpful?
	C Yes
·	€ No
	C Not Sure
	C No Response
Key Indicators:	
New Key Indicator(s):	

Text for Report:	<u>△</u>
4 Do you agree that the section on contact wi	th the local authority (paragraphs 3.4-3.7) is accurate and helpful?
	C YesC NoC Not SureC No Response
Key Indicators:	
New Key Indicator(s):	·
Text for Report:	
5 Do you agree that the section on providing provision (paragraph 3.13) – is accurate and	a full-time education (paragraphs 3.11-3.14) – and in particular, the characteristics of helpful?
	C Yes C No C Not Sure C No Response
Key Indicators:	
New Key Indicator(s):	
Text for Report:	

l I	1
	_
	•
	Identifier: 455
6 Do you agree that the section on developing	g relationships (section 4) is useful?
	C Yes
	€ No
,	C Not Sure
	C No Response
Vou Indicatore	
Key Indicators:	
New Key Indicator(s):	
Text for Report:	
reaction Report.	
7 a) Are the suggested resources in section 5	and annually 2 usoful?
7 a) Are the suggested resources in section c	
	C Yes
	C No
	← Not Sure
	C No Response
Key Indicators:	
New Key Indicator(s):	
Text for Report:	

	<u>△</u>
7 b) Should any other contacts be included?	
	C Yes C Not Sure
	C No Response
Key Indicators:	
New Key Indicator(s):	
Text for Report:	
8 Please use this space for any other comme	
Key Indicators:	
New Key Indicator(s):	
Text for Report:	



461

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Consultations			
Consultation Home			
Manual Response Entry			
Analysis			
Campaigns			
Acknowledgements			
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Entire Response	- Medway LA	
Personal Details		ldentifier: 461
Response Type	Online	
Title:		
First Name:		
Last Name:		
Email:	@medway.gov.uk	
Organisation:	Medway LA	
Address:	Medway Local Authority	
Response on behalf of an organisation:	● Yes C No	
Campaign:		

	Not Part of Campaign
Confidential Response:	C Yes 6 No
Future Contact:	C Yes 6 No
Acknowledge Response:	C Yes 6 No
Inform when published:	C Yes 6 No
Key Response:	
Respondent Information Questions	Identifier: 461
Which of the following best describes you:	
	← Home educator
	C Organisation representing home educators
	€ Local authority
	C Young person who is/was home educated
	C Other (please specify)
Please specify:	
Consultation Questions	Identifier: 461
1 Do you agree that it is helpful for the DfES	to issue guidelines to local authorities?
	✓ Yes✓ No✓ Not Sure✓ No Response
Key Indicators:	
New Key Indicator(s):	

Answer/Comments:	Currently the situation is too open to personal interpretation and it is difficult in some instances to ensure that a child receives and appropriate education.
Text for Report:	
2 Do you agree that the description of the law	(paragraphs 2.1-2.3) relating to elective home education is accurate and clear?
	C No
•	C Not Sure
	C No Response
Key Indicators:	
New Key Indicator(s):	
Answer/Comments:	But I think that the law is still too subjective and it would have been helpful to have a clearer definition.
Text for Report:	
3 Do you agree that the description of local a	uthorities' responsibilities (paragraphs 2.5-2.11) is accurate and helpful?
	C Yes
	C No
	← No Response
Key Indicators:	

·		
New Key Indicator(s):		
Answer/Comments:	It would have been more helpful if ther ewas a right to monitor the provision.	
Text for Report:	_	
4 Do you agree that the section on contact wi	th the local authority (paragraphs 3.4-3.7) is accurate and helpful?	
	♠ Yes♠ No♠ Not Sure	
	C No Response	
Key Indicators:		
New Key Indicator(s):		
Text for Report:		
5 Do you agree that the section on providing a full-time education (paragraphs 3.11-3.14) – and in particular, the characteristics of provision (paragraph 3.13) – is accurate and helpful?		
Key Indicators:	✓ Yes✓ No✓ Not Sure✓ No Response	

New Key Indicator(s):	
Answer/Comments:	This is particularly helpful as they can assist in monitoring.
Text for Report:	<u></u>
	Identifier: 461
6 Do you agree that the section on developing	relationships (section 4) is useful?
	✓ Yes✓ No✓ Not Sure✓ No Response
Key Indicators:	
New Key Indicator(s):	
Answer/Comments:	However, developing relationships and offering support does take resources. It would be absolutely fantastic if ther ewas an equivalent of a PLASC that brough some finance into the LA to enable support and relationships to be built. In an Authority that has very limited finance non statutory activities are minimally resourced.
Text for Report:	
7 a) Are the suggested resources in section 5	5 and appendix 2 useful?

	C Not Sure C No Response
Key Indicators:	
New Key Indicator(s):	
Answer/Comments:	Yes - but as above there is a resource issue and unless this is statutory our Members will not prioritise when we are having to make very difficult financial decisions across the board.
Text for Report:	
7 b) Should any other contacts be included?	
	C YesC NoNot Sure
	C No Response
Key Indicators:	
New Key Indicator(s):	
Text for Report:	
8 Please use this space for any other comme	
Key Indicators:	
New Key Indicator(s):	
Answer/Comments:	It still happens that parents are infomed of their right to home educate at a time when their child is struggling with attendance and behaviour in a school. I am trying to tie home educaton targets into

	the EWO service here so that fewer children / parents opting for this decision is seen as something they have a part in. Similarly, in many cases as home education is an indication of unmet need, it would be really helpful if the SEF and OFSTED looked at the statistics in a school. This whole are is fraught as there are many families who are giving an entirely appropriate education to their children from choice, but too many take it on for the wrong reasons and its about lack of choice.		
Text for Report:		<u>-</u> 2	
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Entire Response	- Medway LA		



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≪ first	Ref: 479 Jump	next > leat >>
Entire Response	- Oxfordshire County Council	
Personal Details		Identifier: 479
Response Type	Online	
Title:		
First Name:		
Last Name:		
Email:	@oxfordshire.gov.uk	
Organisation:	Oxfordshire County Council	-
Address:		
Response on behalf of an organisation:	6 4 6 4	
Campaign:	€ Yes C No	·

	Not Part of Campaign
Confidential Response:	€ Yes C No
Future Contact:	€ Yes C No
Acknowledge Response:	C Yes 6 No
Inform when published:	
Key Response:	
Respondent Information Questions	Identifier: 479
Which of the following best describes you:	
	C Home educator
•	C Organisation representing home educators
	€ Local authority
	C Young person who is/was home educated
	C Other (please specify)
Please specify:	
	Identifier: 479
Consultation Questions 1 Do you agree that it is helpful for the DfES	to issue guidelines to local authorities?
1 Do you agree that it is helpful for the DICO	€ Yes
	C No
	C Not Sure
	C No Response
Key Indicators	
New Key Indicator(s)	XX

	C No
	C Not Sure
	C No Response
Key Indicators:	
New Key Indicator(s):	
Le unit agree that the description of local au	thorities' responsibilities (paragraphs 2.5-2.11) is accurate and helpful?
	€ Yes
	C No
	C Not Sure
	C No Response
	(No Response
Key Indicators:	
New Key Indicator(s):	
	2.4.6.71 in any depolar full?
Do you agree that the section on contact wit	th the local authority (paragraphs 3.4-3.7) is accurate and helpful?
	↑ No
	C No Response
Key Indicators:	
New Key Indicator(s):	
	However, we feel it is an anomaly that parents who enter their child into the maintained schoo system are subject to the law on attendance but those who opt for Home Education do not actually have to prove in any meaningful way that their child is being educated appropriately. a full-time education (paragraphs 3.11-3.14) – and in particular, the characteristics of

provision (paragraph 3.13) – is accurate and h	elpful?	
	No No	
	○ No Response	
, Key Indicators:		
New Key Indicator(s):		
	bullet 4 says authorities may reasonably expect the child to have access to resources etc (listed) but how can an LA be sure that this is being complied with when there is no requirement for the parent to allow access to the home?	
	Identifier: 479	
6 Do you agree that the section on developing	g relationships (section 4) is useful?	
	C Yes	
	€ No	
	C Not Sure	
	C No Response	
Key Indicators:		
New Key Indicator(s):		
Answer/Comments:	It makes requirements on the LA to provide information para 4.5 when we would rather that the child was in our system. We do not provide advice on parents wishing to place their child in the Independent system such as how or which school to choose so why should an LA do so for parents opting out of the LA system in another way. This is not logical.	
7 a) Are the suggested resources in section 5 and appendix 2 useful?		
	€ No	
	C Not Sure	
Key Indicators:		

New Key Indicator(s):			
Answer/Comments:	Similar comment to 6 above. Why would we provide (para 5.2) "additional support"? The family can be fully supported in our maintained schools.		
7 b) Should any other contacts be included?			
	CYes		
	€ No		
	C Not Sure		
	C No Response		
Key Indicators:			
New Key Indicator(s):			
Answer/Comments:	The responsibility should rest solely with the family choosing to opt out of the LA system		
8 Please use this space for any other comments you wish to make about the guidelines			
Key Indicators:			
New Key Indicator(s):			
Answer/Comments:	The Guidelines do not address the fundamental issue with Home Education that it is an opt out from the LA which places resonsibility on the LA to ensure that the child is receiving an appropriate education suitableetc etc whist fettering the power of the LA to check that this requirement is actually being fulfilled. It feels as if the guidance is afraid of upsetting a group which could be a powerful lobby. Home Education and the regulations do not protect the child involved. If there was a statutory requirement that parents had to provide real evidence of the standard, quality and content of the education provided with the LA right to see the child and his / her work there would be much more certainty that the child was a) safe, and b) really being educated. This would still allow committed parents to provide such education in any way they deemed fit but would also allow the LA to make a serious judgment about the education. Where our monitors do have access there is usually a very good relationship, but where there are difficulties in access, it is extremely difficult to make an informed judgement.		
4-Tight 4 previous	Ref: 479		
Entire Response	- Oxfordshire County Council		

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Home / Consultation on Home Education Guidelines... / Analysis / Response Edit

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Manual Response Entry	
Analysis	
Campaigns	
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Section 18	Ref: 480	E THEXTURE ENGINEERS
Entire Response	- Northamptonshire County Counci	
Personal Details		Identifier: 480
Response Type	Online	
Title:		
First Name:		
Last Name:		
Email:	northamptonshire.gov.uk	
Organisation:	Northamptonshire County Council	
Address:		
Response on behalf of an organisation:		
Campaign:		

	Not Part of Campaign
Confidential Response:	C Yes € No
Future Contact:	● Yes C No
Acknowledge Response:	● Yes C No
Acknowledgements:	Acknowledgement email
Inform when published:	€ Yes C No
Key Response:	
Respondent Information Questions	ldentifier: 480
Which of the following best describes you:	
	C Home educator
	C Organisation representing home educators
	Local authority
	C Young person who is/was home educated
	C Other (please specify)
Please spe	ecify:
	The control of the co
Consultation Questions	Identifier: 480
1 Do you agree that it is helpful for the D	OfES to issue guidelines to local authorities?
	€ Yes
	CNo
	C Not Sure
	C No Response
Key Indica	ators:
1.09 maiot	
	·

New Key Indicator(s):	
	The issuing of guidance to Local Authorities is welcomed provided that it incorporates a much greater emphasis on safeguarding which is not apparent in this document. The suggestion that children should have access to a full-time and suitable education will not be promoted through this guidance. A clearer definition of Section 7 of the Education Act 1996 would assist both Local Authorities and parents in meeting their responsibilities
Text for Report:	
2 Do you agree that the description of the law	(paragraphs 2.1-2.3) relating to elective home education is accurate and clear?
	YesC NoC Not SureC No Response
Key Indicators:	
New Key Indicator(s):	
Answer/Comments:	The description of the law is accurate as it stands. However, whilst the law states that "no person shall be denied the right to education", in practice there is no mechanism to seek the young person's views. Recent DfES research demonstrates the benefits of seeking the voice of the child. The document describes education law but compromises the welfare of the child, particularly by not addressing the Every Child Matters agenda.
Text for Report:	
3 Do you agree that the description of local a	nuthorities' responsibilities (paragraphs 2.5-2.11) is accurate and helpful?

	C Not Sure
	C No Response
Key Indicators:	
New Key Indicator(s):	
tt e li	This description is not appropriate or helpful as it fails in that, whilst the legal provision is clarified, here is no common understanding of the components or minimum standards of appropriate educational provision. How is reasonable progress to be measured without effective and realistic iaison between the Local Authority and families? The wording in this paragraph does not mitigate towards developing these relationships. Whilst it is good that the Local Authority must be satisfied there are no criteria or benchmarking for this to be accomplished.
Text for Report:	
4 Do you agree that the section on contact with	th the local authority (paragraphs 3.4-3.7) is accurate and helpful?
	C Yes● NoC Not SureC No Response
Key Indicators:	
New Key Indicator(s):	
	The suggestions contained in these paragraphs do not reflect the ECM agenda, nor provide guidance on how Local Authorities should engage with children and families. Whilst there are many successful examples of home education, the activities of the West family in the early 90s, and the case prosecuted in Bristol Crown Court (Eunice Spry – see http://news.bbc.co.uk/1/hi/england/gloucestershire/6449313.stm), appear to have been overlook completely

Text for Report: 5 Do you agree that the section on providing a provision (paragraph 3.13) – is accurate and h	a full-time education (paragraphs 3.11-3.14) – and in particular, the characteristics of pelpful?
	○ Yes○ No○ Not Sure○ No Response
Key Indicators:	
New Key Indicator(s):	
Answer/Comments:	The comments in 3.11 are not consistent with the testing arrangements currently in place for schools. Having established that much of the parental activities are non-prescriptive, paragraphs 11-14 suddenly become prescriptive. It is not clear how the Local Authority will be able to develop an informed view. In practice the Local Authority has minimal powers to intervene or investigate, should concerns exist. There is no reference to children with SEN whose parents may wish to home educate. This means that the most vulnerable children of all may not be protected. The system proposed does not allow for the Local Authority to be aware of all children home educated. Therefore it will be impossible for the Local Authority to ensure that any special educational needs a home educated child may have can be considered.
Text for Report:	
	Identifier: 480
6 Do you agree that the section on developing	g relationships (section 4) is useful?
	C Yes € No

,	
	○ Not Sure
	C No Response
Key Indicators:	The same of the sa
New Key Indicator(s):	
Answer/Comments:	This section is written from the perspective that the Local Authority will be punitive rather than supportive in their earliest interventions. Northamptonshire seeks to work in partnership with parents to resolve any difficulties. Also the section does not address the complexities for Local Authorities who are attempting to safeguard children; to work consistently with the 2002/2003 Education Act which addresses the child's needs and to establish and promote good working relationships with home educating families.
Text for Repo	
7 a) Are the suggested resources in section 5	5 and appendix 2 useful?
	C Yes
	C No
	Not Sure
	∩ No Response
Key Indicators:	
New Key Indicator(s):	
Answer/Comments:	While providing useful information on suggested resources this section raises other questions and concerns. Flexi-schooling, however flexible for the parents, will present organisational difficulties and may increase absence. There is insufficient clarity about monitoring and supervision arrangements. Concerns are expressed at the differential between the authoritative view that is apparent but which does not easily relate to the general lack of direction in the document generally. There is insufficient evidence to suggest that work experience for home educated pupils happens to any sufficient degree. There are also concerns that schools may use the flexible school attendance option to code absences as approved educational activity on the basis that they have approved the parent to supervise the arrangements.
Text for Report	
1	

7 b) Should any other contacts be included?	
	C Yes
	Not Sure No Response
Key Indicators:	·
New Key Indicator(s):	
Answer/Comments:	Local Authorities are often cautious of appearing to recommend or endorsing resources as where the parent or child is unhappy with the outcomes achieved in using these resources the LA may be seen as culpable.
Text for Report:	
8 Please use this space for any other comme	nts you wish to make about the guidelines
Key Indicators:	
New Key Indicator(s):	
Answer/Comments:	Paragraph 2.4 fails to protect children from the potential ill effects of these parental rights and responsibilities. There must be an appropriate reference to the Children Missing Education work, it is not acceptable to suggest that the duty described further in paragraph 2.6 does not apply to children educated at home and should be reworded to reflect this.
	Paragraph $3.1-3.3$. If this work is to be taken seriously, it is essential that appropriate funding is available and that the nominated senior officer should be someone with appropriate safeguarding knowledge and experience.

	Paragraph 3.9 is inaccurate. The 1995 regulations were repealed by the 2006 regulations and the appropriate section is now section 8 of the Education (Pupil Registration) (England) Regulations 2006. Guidance on a reasonable timescales should be included, and that this should be negotiated between the Local Authority and the parents. There is an assumption that all parents who are electing for home education are doing so from a sound basis and as an informed proactive choice. However, there are examples of known cases where this is not the case and where children have been subject to significant harm, consequently the opportunity to protect all children is compromised by the above assumption, however few the number of worrying cases.
Entire Response	Ref: 480 in Section 1 in Section 2 in Sectio
Feeting restriction, and progress resembles of a contract of the contract of t	